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Comment:

if a copyright holder is too lazy to ensure that anyone wanting to use the copyrighted works can obtain a license then the copyright should default to the public domain. an easy way would be for the copyright office to have an online database where any copyright holder can register it's works. to keep the registration up to date is the copyright holder's responsibility. to ensure proper procedure however, requests for use of the copyrighted works should also be registered with the copyright office, perhaps together with the online database.